

This is the first issue of a **Newsletter** on the progress and developments in implementation of the Better Migration Management Programme (BMM). It aims at providing general information about BMM, as well as updates on activities and progresses in implementation to all relevant BMM stakeholders and members of the public concerned.

### Background and Conceptual Framework

**Better Migration Management (BMM)** is a **regional development cooperation programme** established under the **European Union Emergency Trust Fund** for stability and addressing the root causes of irregular migration and displaced persons in Africa (EUTF)” (Horn of Africa Window). The goal of the BMM is to support the countries of the Horn of Africa region to enhance their cooperation and to adopt common approaches to improve migration management, thereby aiming at **improving migration management** in the region, and in particular **to address the trafficking and smuggling of migrants** within and from the Horn of Africa. The programme is designed to respond to needs identified by the partner countries and take their priorities as starting point for the definition of programme activities. Alignment with existing mechanisms and initiatives of the African Union Commission and the Intergovernmental Authority on Development (IGAD) is key to the programme.

BMM is funded by the EUTF with EUR 40 Mio and by the German Federal Ministry for Economic Cooperation and Development (BMZ) with EUR 6 Mio. for a duration of 3 years (April 2016 to March 2019).

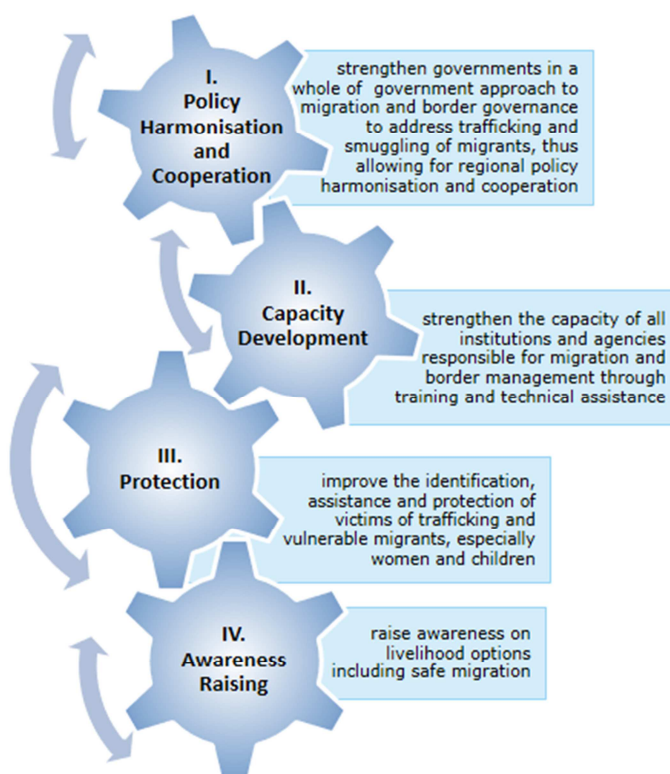
BMM implementation will take place in eight **partner countries** (Djibouti, Ethiopia, Eritrea, Kenya, Somalia, South Sudan, Sudan and Uganda). Egypt and Tunisia may be included in activities of a regional nature.

### A Comprehensive Approach to Migration Management

BMM follows a **comprehensive and holistic approach to migration management** with **four inter-related components**.

Challenges of irregular migration and forced displacement, including trafficking in human beings and smuggling of migrants, are primarily of an intra-regional and transnational nature, which no single country can independently address. While country specific needs are taken into consideration, BMM therefore applies a **regional and cross-border logic** to all its activities. Each BMM country package is thus part of a regional approach and at the same time aligned to national priorities and plans.

The Description of Action was approved by the project’s steering committee and the representatives of the Khartoum Process and can be downloaded from the website of the [European Commission](#).



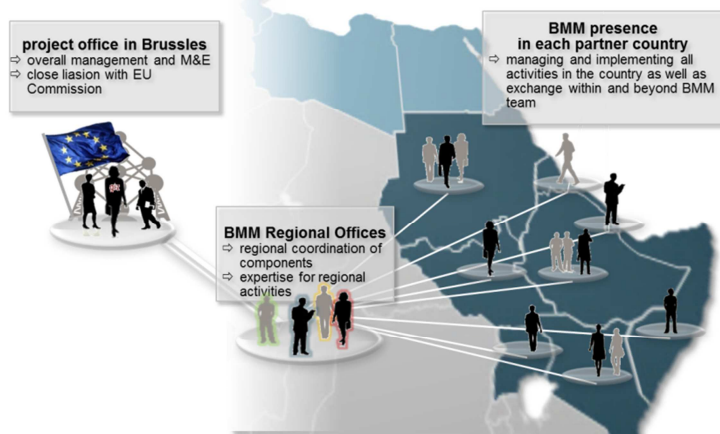
## Coordination, Cooperation and Implementation

A **consortium of European and international organisations** (British Council, CIVIPOL, Expertise France, GIZ, Italian State Police, IOM and UNODC) is tasked with the implementation of the programme.

The strategic direction of BMM is provided by a **Steering Committee**, chaired by the European Commission with representatives of those European member states directly involved in the Khartoum Process: France, Germany, Italy, the Netherlands and the UK. The AU Commission and IGAD have permanent observer status in the Steering Committee.

In the **Implementing Committee**, BMM implementing partners jointly plan and monitor programme activities. A clear division of labour between the implementing partners according to each organisation's competitive advantage ensures an effective implementation on the ground.

BMM's programme structure was established in November and caters to the complex nature of the programme: A BMM office in Brussels ensures close coordination with the EU Commission and overall management of the implementation. The regional offices (e.g. in Addis Abeba and Nairobi) will ensure the coordination between programme and regional entities (African Union, IGAD, EAPCCO), between



the regional representations of BMM's implementing partners and with other regional programmes such as the Regional Development and Protection Programme (RDPP). **At partner country level** BMM will be represented by operational officers and technical experts of all implementing agencies responsible for implementation of the specific country packages.

## First Activities and Next Steps

Following the start of the programme in April 2016, joint **fact finding missions** have been conducted by the implementing agencies in the partner countries for the development of preliminary country packages. At this time, specific programme activities (e.g. detailed workshop-plans, detailed advisory processes, or specific needs for materials for this process) are still in different stages of negotiation and confirmation. With this solid mutual understanding and identification of concrete activities, the programme initiated its implementation in the selected countries:

- **Kenya**

In Kenya, BMM programme implementation is most advanced. BMM's national programme partner is the Department of Immigration Services of the Ministry of Interior and particularly the recently established National Coordination Mechanism.



During a kick-off workshop in November, priorities for Kenya were further consolidated with members of the National Coordinating Mechanism. With a feasibility study of Expertise

France on the availability and future support of appropriate facilities for safe houses already ongoing, further planned activities include support through workshops and seminars to the development of national migration policies and strategies by IOM, as well as support to the domestication of international conventions in national legislation by UNODC.

#### ▪ **Somalia**

In September, the priorities for implementation in Somalia were established with the Special Envoy for Children and Migrants Rights, the governmental counterpart from the Federal Government of Somalia. The need for capacity building was identified as core priority throughout all components and a strong focus on addressing the smuggling of human beings was agreed upon.



Following the establishment of the new government, first envisaged activities are support to the National Coordination Mechanism, capacity development for immigration, police and judiciary to assist migrants, as well as capacity development for integrated border management. In December, the BMM implementing partners met with the Minister of Internal Security for the official introduction of the programme. A kick-off workshop is planned for January 2017.

#### ▪ **Ethiopia**

During the country visit to Ethiopia in August, specific activities were defined with the relevant Ministries (Ministry of Justice and Ministry of Foreign Affairs) and the National Task Force on Human Trafficking. A kick-off workshop with the national partners (e.g. Ministry of Justice) will be held in the beginning of 2017 and first activities are envisaged to start immediately, such as:



Support to the Anti-Trafficking Task Force (TIP TF) and the National Coordination Mechanism; protection for unaccompanied and/or separated minors or improvement of capacities of state institutions and Civil Society Organisations (CSOs) to provide services for victims of trafficking.

Synergies with the forthcoming Action Plan for the AU Initiative for the Horn of Africa will be taken into consideration, e.g. by supporting some of the regional trainings that will be put forward after a HoA consultative process on security needs in the region.

#### ▪ **Djibouti**

During the country visit to Djibouti in October 2016, BMM was invited to closely liaise with and work through the National Committee on Human Trafficking and Migration. BMM envisages to support IGAD's special role in the area of policy harmonisation in the region. The Khartoum Process Focal Point, representatives of the National Refugee Agency (ONARS) and IOM confirmed the need for expanding the services of Migration Response Centres (MRCs) under civilian authority. IOM will start first emergency activities supporting the MRC in Obock to assist 500 migrants by improving healthcare provision and infrastructure in December 2016. Further activities planned aim at supporting the National Coordination Mechanism, improving the access to facilities providing specialised services for migrants, and providing protection for unaccompanied and/or separated minors.



#### ▪ **Eritrea**

Possible first activities in Eritrea include a training needs assessment with national authorities on trafficking of human beings and smuggling of migrants, as well as support to the ratification of the Protocol against the Smuggling of Migrants by Land, Sea and Air. To agree on the country specific activities a mission to Eritrea is foreseen for early January 2017.



#### ▪ **South Sudan**

Proposals on country specific activities were received from the Khartoum Process Focal Points based on an invitation to discuss possible BMM im-





plementation with the Government of South Sudan, a visit will be conducted as soon as the security situation allows.

- **Sudan**

In September, discussions were held with the official Khartoum Process Focal Point, as well as the members of the National Committee on Human Trafficking in the Ministry of Justice. As first activities, IOM started supporting the National Coordination Mechanism and the development of national migration policies and strategies. Activities planned in the first months are aiming at improving the access of migrants to facilities providing specialised services, providing protection for un-accompanied and/or separated minors, as well as improving the capacities of CSOs in providing knowledge on migration issues.



- **Uganda**

A mission to Uganda is planned for early 2017, where specific activities supporting Uganda directly in migration management will be defined. Above all, Uganda will serve as reference point and in certain areas as example of “good practice” BMM’s partner countries.



### Commitment to open Communication and Transparency

The implementing partners and donors of BMM are committed to providing transparent and up to date information on the programme and progresses in implementation. A project description is currently available at the [GIZ programme website](#). Updated information such as a Factsheet and programme news will be released on regular basis.

For further questions, please contact the BMM Programme Manager

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